

## Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00

CU-02 INR-07 PM-04 H-02 L-03 NSC-05 PA-01 PRS-01

SP-02 SS-15 OIC-02 SSM-03 OMB-01 TRSE-00 /105 W

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O R 120820Z NOV 76 MRN CORRECTION  
FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC IMMEDIATE 3938  
INFO USMISSION USUN NEW ORK  
USMISSION GENEVA  
AMEMBASSY TEL AVIV  
AMEMBASSY PARIS

C O N F I D E N T I A L NAIROBI 12264

C O R R E C T E D C O P Y (MRN 12264 VICE 2564)

NESCO

E.O. 11652: GDS

TAGS: OCON, PORG, UNESCO

SUBJECT: UNESCO 19TH GC: USDEL DISCUSSION ISRAELI ISSUES WITH  
DG M'BOW

1. ACTING HEAD USDEL ROBERT KAMM, PUBLIC MEMBERS HARWIN AND TANTER, AND POLOFF KAEUPER MET AT USDEL'S REQUEST WITH DG M'BOW FOR 30 MIN MORNING NOVEMBER 11.
2. PURPOSE OF MEETING WAS TO PROVIDE TANTER AND HARWIN OPPORTUNITY TO RELATE TO DG M'BOW VIEWS OF INTERESTED US ACADEMIC, CONGRESSIONAL, AND BUSINESS GROUPS CONCERNING ISRAELI ISSUES AND UNESCO.
3. MOST IMPORTANT INFORMATION DRAWN FROM M'BOW WAS ACKNOWLEDGEMENT THAT AFRO-ARAB DRAFT RESOLUTION ON JERUSALEM STILL  
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BEING NEGOTIATED. HE AVOIDED COMMENT ON SUBSTANCE

EXCEPT TO ASK THAT USDEL SHOULD NOTE CAREFULLY LANGUAGE OF FINAL DOCUMENT WHICH MAY CONDEMN "CERTAIN ACTIONS AND ACTIVITIES", (COMMENT: BUT NOT, BY IMPLICATION, THE GOVERNMENT OR STATE OF ISRAEL. THIS WOULD FIT IN WITH M'BOW'S OBSERVATION DURING TALKS THAT HE BELIEVED FORN-MIN ALLON PERSONALLY HAD WISHED TO NEGOTIATE SOLUTION TO OCCUPIED TERRITORIES AND JERUSALEM ALONG LINES WORKED OUT BY SECRETARIAT, BUT THAT HIS ATTEMPTS HAD BEEN FRUSTRATED BY INTERNAL POLITIKING). M'BOW POINTED OUT THAT SINCE DR ON OCCUPIED TERRITORIES HAD ALREADY BEEN TABLED, IT WOULD BE DIFFICULT FOR HIM PERSONALLY TO PLAY ACTIVE ROLE IN CHANGING IT. HE URGED US AND EUROPEANS TO INVOLVE THEMSELVES IN NEGOTIATIONS WHICH THEY NOW HAD TIME FOR SINCE ITEM 70 HAD BEEN PUT OFF UNTIL MON. NOV. 15.

4. SUMMARY OF OTHER PRINCIPAL POINTS ARE AS FOLLOWS:  
HARWIN NOTED CONCERN OF CERTAIN US ACADEMIC AND BUSINESS COMMUNITIES CONCERNING ISRAELI ISSUES. HE WARMLY THANKED DG FOR HIS EFFORTS TO DATE FOR LEADERSHIP PROVIDED TOWARD SOLUTION OF ISRAELI ISSUES, AND ASKED HIS CONTINUED HELP TO OVERCOME LAST HURDLES WHICH WERE CONDEMNATION AND/OR SANCTIONS OF ISRAEL CONCERNING OCCUPIED TERRITORIES AND JERUSALEM. HE TOLD DG THAT IF THESE ISSUES COULD BE SOLVED SATISFACTORILY PEOPLE HE REPRESENTED WOULD INTERCEDE WITH CONGRESS TO RESTORE FULL US PARTICIPATION IN UNESCO.

5. DG REPLY (INCLUDING RESPONSE PARA 3) CONSUMED REMAINDER OF MEETING. BEGINNING WITH REGIONAL MEMBERSHIP ISSUE, DG POINTED OUT HIS CLEAR STAND OVER PAST TWO YEARS, PUBLICLY AND PRIVATELY, WAS THAT ANY MOVE TO DENY MEMBER STATE RIGHTS TO PARTICIPATE IN A REGIONAL GROUP WAS UNJUST. HE RECOUNTED THAT THIS STAND, PERSONAL CONTACTS WITH MANY CHIEFS OF STATE, AND EFFORTS AT 1975 OAU MEETING IN KAMPALA TO LINE UP AFRICANS BEHIND HIM, SEEM FINALLY TO HAVE PRODUCED NECESSARY SUPPORT TO WIN REGIONAL ISSUE AT GC.

6. MOVING ON TO OCCUPIED TERRITORIES AND JERUSALEM, DG ASKED THAT AMERICANS UNDERSTAND THE EXTREME DIFFICULTIES AND  
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CONSTRAINTS WITHIN WHICH HE HAS HAD TO NEGOTIATE. HE SAID THAT HE HAD GONE BEYOND THE LEGAL LIMITS OF HIS POWER TO TRY TO PRODUCE SOLUTIONS WHICH WOULD AVOID "TENSIONS" AT GC. IN PARTICULAR, HE HAD ENTERED INTO NEGOTIATIONS WITH GOI REPS IN PARIS WHO HAD AGREED TO SPECIFIC LANGUAGE FOR SENDING "PREPARATORY" MISSION TO OCCUPIED TERRITORIES, BUT THAT OFFICIAL GOI REPLY FINALIZING NEGOTIATIONS WAS MATERIALLY DIFFERENT FROM LANGUAGE ALREADY NEGOTIATED. UNFORTUNATELY, HE CONTINUE

D, THIS "ERROR" WAS  
ONLY CORRECTED IN NAIROBI SHORTLY BEFORE DG'S ADDRESS  
BEFORE GC PLENARY. (KAMM INTERVENED, POINTING OUT THAT  
CONDEMNATIONS AND SANCTIONS SHOULD NOT IN US VIEW PRECEDE  
AN INVESTIGATION WHICH FINALLY HAS BEEN AGREED TO.)

7. DG ALSO REVIEWED HIS EFFORTS (PARA 3 ABOVE) TO PERSUADE  
GOI TO PUT STOP EXCAVATIONS IN JERUSALEM, AND THAT FINALLY  
HE AND FORMIN ALLON HAD AGREED TO FORMULA WHICH WOULD HAVE  
PERMITTED DG REPORT TO GC SAYING THAT CONDEMNATORY RESO-  
LUTIONS WERE "PASSE" SINCE EXCAVATIONS HAD IN FACT STOPPED.  
M'BOW CONTINUED BUT PROF. MAZAR HAD REFUSED, AND CON-  
SEQUENTLY HE WOULD NOW NEED GOI'S HELP IN FORM OF SOME  
CONCESSIONS IF NEGOTIATIONS TO AVOID CONDEMNATION,  
SANCTIONS, AND EVEN EXCLUSIONARY LANGUAGE IN A DR ON  
JERUSALEM WERE TO BE AVOIDED.

8. M'BOW SAID HE BELIEVED THAT IF POLITICAL ISSUES HAD BEEN  
LEFT TO FORMIN ALLON THAT SOLUTIONS COULD HAVE ALREADY BEEN  
FOUND. NOW, HOWEVER, DG SAID IT IS ALL THE MORE IMPORTANT  
THAT JEWISH COMMUNITY IN USA HELP UNESCO FACILITATE FINDING  
SOLUTIONS FOR POLITICAL ISSUES WHICH OTHERWISE WILL BE VERY  
DIFFICULT, IF NOT IMPOSSIBLE, TO NEGOTIATE.

9. MEETING THEN ADJOURNED AFTER USUAL PLEASANTRIES.  
MARSHALL

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